

# REGENERATION AND ENVIRONMENT SCRUTINY COMMITTEE – 13TH FEBRUARY 2018

# SUBJECT: DRAFT OUTLINE REGIONAL TRANSPORT STRATEGY

**REPORT BY:** INTERIM CORPORATE DIRECTOR OF COMMUNITIES

## 1. PURPOSE OF REPORT

1.1 For members of the committee to consider the draft Cardiff Capital Region - Outline Regional Transport Strategy (Appendix A) along with the consultation document (Appendix B) issued by the Cardiff Capital Region Transport Authority (CCRTA).

## 2. SUMMARY

- 2.1 The role of the CCRTA is to lead the delivery of the transport vision for the region and this draft outline strategy is considered a key step towards its realisation.
- 2.2 The strategy provides a baseline on which to develop and assess plans, programmes and projects in support of the City Deal, and for partnership working with Welsh Government, Local Authorities, Transport for Wales, industry partners and other key stakeholders.
- 2.3 The consultation will allow all key stakeholders to ensure that their objectives are considered and that the consultation will allow the strategy to be informed and refined from the stakeholder knowledge and expertise.

# 3. LINKS TO STRATEGY

- 3.1 Regional Transport Strategy contributes to the following Well-being Goals within the Wellbeing of Future Generations Act (Wales) 2015:
  - A prosperous Wales,
  - A resilient Wales,
  - A healthier Wales,
  - A more equal Wales,
  - A Wales of cohesive communities, and
  - A globally responsible Wales.
- 3.2 The Outline Strategy links to the authority's draft Well Being Objective 4: Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment.
- 3.3 There are further links to the Engineering Services Division Objectives:

- 3.3.1 To provide safe and efficient transport and land drainage infrastructure through quality service delivered by means of cost effective management, maintenance and improvement of the networks.
- 3.3.2 To encourage with others, the provision and use of public transport to help protect the environment and to enhance opportunities for work and leisure.
- 3.3.3 To develop engineering solutions and methods which have regard to the value of the natural and built environment and to the principle of sustainable development.

## 4. THE REPORT

#### 4.1 Background

- 4.1.1 A Joint Working Agreement (JWA) in relation to the delivery of the Cardiff Capital Region City Deal was signed on March 1<sup>st</sup> 2017 and the Regional Cabinet was established. The JWA defines the City Deal as "the agreement between the Welsh Government, the UK Government and the Councils".
- 4.1.2 An agreement was made to establish a Regional Transport Authority whose delegated functions include the preparation of regional transport strategies, policies, and proposals.
- 4.1.3 The Draft Outline Regional Transport Strategy has been developed to provide a baseline on which to develop and assess plans, programmes and projects in support of the City Deal, and for partnership working with Welsh Government, Local Authorities, Transport for Wales, industry partners and other key stakeholders.

#### 4.2 The Strategy and Consultation

- 4.2.1 The Cardiff Capital Region City Deal (CCRCD) and South Wales Metro present an opportunity to secure our future as an economic powerhouse and enhance well-being for future generations. The role of the Cardiff Capital Region Transport Authority (CCRTA) is to lead the delivery of the transport vision for the region and this outline strategy represents a key step towards its realisation. Working in partnership with public, private and third sector organisations, the aspiration is to develop a world class, sustainable and fully connected transport system that supports and drives the prosperity of the Cardiff Capital Region.
- 4.2.2 The Outline Regional Transport Strategy does not replace the statutory Local Transport Plans created by local authorities in 2015, but brings them together to set out joint transport objectives, short term actions to progress strategic priority interventions, as well as a long term strategic delivery programme of key projects that will have the greatest impact and benefit across the region.
- 4.2.3 Reference within the Strategy to any scheme or proposal should not be read as meaning that any such scheme or proposal will be delivered by either the City Deal or any of the constituent authorities.
- 4.2.4 The future programme for transport is intended to focus on those key projects that will have the greatest impact across the region and the greatest benefit in improving connectivity for communities and businesses. The delivery programme will require a combination of projects that deliver investment in physical infrastructure on the ground and those that recognise the opportunities offered by technology. Both need to be delivered in tandem (within the limitations of the funding available) to ensure the potential offered by transport is realised.
- 4.2.5 Cardiff City Centre is the economic hub of the city-region, as well as being an important residential growth area. Census data indicates almost one third of Intra-region travel to work journeys terminate in Cardiff. To prevent congestion from undermining economic growth

across the region, there will need to be a major shift from car use to public transport, cycling and walking of at least 50:50.

- 4.2.6 Network Rail have predicted that growth in commuting into Cardiff by rail is expected to continue across the city-region. In their 2016 Wales Route Study it highlights that by 2043 the number of people commuting into Cardiff is expected to more than double, with growth in passenger numbers concentrated in Valleys areas.
- 4.2.7 Improvements in regional connectivity will be an important aspect in realisation of the ambitions of the Cardiff Capital Region. It is intended that strategic transport projects will be delivered to better connect communities, businesses, jobs, facilities and services. Projects may include large-scale improvements to the public transport and highway network to improve access for residents and businesses to key destinations for employment, education, health, retail and leisure, supporting economic development across the Cardiff Capital Region and opening up development opportunities enabling multiple locations of growth.
- 4.2.8 In developing the delivery programme, the proposed schemes will be assessed against the strategic objectives of 'Connecting the Cardiff Capital Region' and the City Deal assurance framework and prioritised accordingly, focussing on schemes that deliver the greatest benefit and maximum impact for the city-region.
- 4.2.9 The successful development and delivery of the future programme of schemes is dependent upon long-term funding becoming available through a range of sources including both the current and potential future rounds of City Deal funding.
- 4.2.10 The Outline Strategy (Appendix A) includes two appendices for consideration. Appendix 1 of the Outline Strategy provides "Short-term actions to progress the Strategic Priority Interventions" and Appendix 2 lists a draft pipeline of transport schemes.
- 4.2.11 The consultation exercise is to identify whether there is stakeholder agreement with the transport objectives, the proposed Strategic Priority Interventions and the short term actions to progress these interventions. The stakeholder consultation questions are included in Appendix B which closes on 23 March 2018.

#### 5. WELL-BEING OF FUTURE GENERATIONS

- 5.1 The draft Outline Regional Transport Strategy contributes to the Well-being Goals as set out in Section 3 above. It is consistent with the five ways of working as defined within the sustainable development principle in the Act as follows:
- 5.1.1 Long term The proposals aim to improve the connectivity between the Cardiff Capital Region and the rest of Wales, the UK and Europe. It also aims to improve access for all to employment and training opportunities, services, healthcare, education, tourism and leisure facilities to improve the well-being of populations in the long term and for future generations.
- 5.1.2 Prevention Reduce the environmental impacts of transport, including greenhouse emissions, air pollution and noise.
- 5.1.3 Integration Improve integration and interchange within and between modes of transport and to integrate strategy across the region.
- 5.1.4 Collaboration Working in partnership with public, private and third sector organisations, the aspiration is to develop a world class, sustainable and fully connected transport system that supports and drives the prosperity of the Cardiff Capital Region.
- 5.1.5 Involvement The draft Outline Regional Transport Strategy has been developed by the CCRTA consisting of the ten South East Wales local authorities. The current stakeholder consultation exercise has been established to gain wider stakeholder views on the draft

proposals.

# 6. EQUALITIES IMPLICATIONS

- 6.1 This report is for information purposes only, so the Council's full Equalities Impact Assessment process does not need to be applied. The planned investments will however benefit many different groups in the community.
- 6.2 The draft outline Regional Transport Strategy will have a positive improvement on the Strategic Equality Objectives; Improve Physical Access, Supporting Age-friendly Communities and Inclusive Engagement and Participation.

#### 7. FINANCIAL IMPLICATIONS

7.1 There are at present no direct financial implications related to the authority in consideration of the Outline Strategy and consultation.

#### 8. PERSONNEL IMPLICATIONS

8.1 There are no current personnel implications in relation to the draft Outline Strategy and consultation.

#### 9. CONSULTATIONS

9.1 All comments received have been incorporated into the report..

#### 10. **RECOMMENDATIONS**

10.1 It is recommended that members consider and provide comments on the draft Outline Regional Transport Strategy and the 4 consultation questions set out in the appended stakeholder consultation document.

#### 11. REASONS FOR THE RECOMMENDATIONS

11.1 To ensure that all relevant comments from the committee can be provided within the current consultation timeframe for consideration by the Cardiff Capital Region Transport Authority.

#### 12. STATUTORY POWER

- 12.1 Highways Act 1980.
- 12.2 Active Travel (Wales) Act 2013.
- 12.3 Local Government Act 2000.
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- Consultees: Cllr. Sean Morgan Cabinet Member for Economy, Infrastructure, Sustainability and Wellbeing of Future Generations Champion Cllr. Tudor Davies – Chair of Regeneration and Environment Scrutiny Committee Cllr. Christine Forehead – Vice Chair of Regeneration and Environment Scrutiny

Committee Christina Harrhy – Interim Chief Executive Mark S. Williams – Interim Corporate Director of Communities Richard Harris – Acting Deputy Monitoring Officer Tim Stephens - Interim Head of Planning Dave Whetter – Interim Head of Regeneration Mike Eedy – Finance Manager Shaun Watkins – HR Manager Anwen Cullinane – Senior Policy Officer – Equalities and Welsh Language Kathryn Peters - Corporate Policy Manager Clive Campbell – Transportation Engineering Manager Rhian Kyte, Team Leader (Strategic and Development Planning)

Appendices:

- Appendix A Cardiff Capital Region City Deal: Outline Transport Strategy to Connect the Cardiff Capital Region
- Appendix B Cardiff Capital Region City Deal Transport Consultation

Background papers: none